

# RHODE ISLAND DEPARTMENT OF PUBLIC SAFETY



## RI E-911 UNIFORM EMERGENCY TELEPHONE SYSTEM DIVISION **2025 ANNUAL REPORT**



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## Director's Message

I am pleased to present the Rhode Island E-911 2025 Annual Report. This document summarizes the overall activities of the agency and our ability to meet the public safety needs of the community and all those whom we serve.

As the State of Rhode Island's first, "first responders," the agency processed 472,620 E-911 calls in calendar year 2025. The agency processed nearly the same number of calls when compared to 2024, when the agency processed 471,021 calls. The difference of 1,599 calls is statistically insignificant.

Of the 472,620 E-911 calls received in 2025, 339,237 of these calls were transferred to a local, state, or federal emergency response agency. The discrepancy or difference between the total incoming calls and the total transferred calls occurs because certain incidents trigger multiple calls to E-911. For example, fires and motor vehicle crashes will typically result in multiple duplicate calls.

RI E-911 also receives calls of a non-emergency nature, as well as routine test calls from various public safety partners, businesses, or individuals. These test calls are made to verify that the technology is working as intended. These calls contribute to the total number of calls received and processed but are generally not transferred to an emergency response agency such as a police or fire department. Test calls are rare and infrequent; therefore, the number is negligible to the total number of processed calls.

Additionally, agency personnel completed 75,387 call backs due to dropped, disconnected, abandoned, or hang up calls. These calls are treated as emergencies. 911 operational call takers (supervisors and telecommunicators) will return the call, leave a message, and send emergency responders to conduct a well-being check of the premises if the return call is not immediately answered.

In July 2022, the agency implemented Emergency Medical Dispatch (EMD). EMD is a highly structured system that enhances medical services and provides pre-arrival instructions from our call takers (supervisors and telecommunicators) to those calling 911 during a medical emergency. The procedures utilized by the call takers allow them to quickly assess the caller's most likely type of medical emergency, thus providing critical information required for first responders to consider when deciding which equipment and personnel to send to the medical emergency. The essential medical information needed to evaluate and process the call is obtained when the call taker asks specific questions of the caller, as well as the corresponding answers provided by the caller. Based on the acquisition of the essential information provided by the caller, the 911 call taker can determine the most likely type of medical problem being experienced and will be able to provide comprehensive instructions to the caller prior to the arrival of emergency first responders. These directives may include life support instructions (CPR), how to control severe bleeding, and many other types of conditions that require immediate emergency medical attention. Furnished with this critical information, our call takers can relay vital data to the emergency responders while they are enroute to better prepare them for the emergency they will encounter upon their arrival.

The amount of time required to process any 911 emergency call has increased with the introduction of EMD. Prior to the implementation of EMD, it took on average approximately one minute and thirty-five seconds (1:35) to process any 911 call. This average is based on data derived from 2018-2021.

The average amount of time it took to process any 911 call in 2022 was two minutes (2:00). It is important to note that EMD was operational only during the last six months of 2022. The amount of time it took to process any 911 call from January 1, 2022, through June 30, 2022, was one minute and forty-three seconds (1:43); the amount of time it took to process any 911 call from July 1, 2022, through December 31, 2022, after the implementation of EMD, was two minutes and fifteen seconds (2:15).

The amount of time required to process a 911 emergency medical call has also shown an increase with the introduction of EMD. Prior to the implementation of EMD, it took on average one minute and forty-five (1:45) seconds to process an emergency medical call. This average is based on data derived from 2018-2021.

The amount of time required to process a 911 emergency medical call from January 2022 to June 2022, was two minutes and five seconds (2:05); the amount of time to process a medical call from July 2022 to December 2022, with the use of EMD, was four minutes and nine seconds (4:09).

The average amount of time it took to process 911 call in 2023 was two minutes and eight seconds (2:08) and the average amount of time needed to process a medical call with the use of EMD was three minutes and forty-nine seconds (3:49). In 2024, the average amount of time to process a medical call with the use of EMD was three minutes and forty-seven seconds (3:47), and the amount of time to process any incoming 911 was two minutes and fifteen seconds (2:15). In 2025, the average amount of time to process a medical call with the use of EMD was four minutes and ten seconds (4:10), and the average amount of time to process any incoming 911 was two minutes and twenty-one seconds (2:21).

The amount of time to process a medical call has slightly increased over the past year. This is directly related to our call takers dedicating the necessary time to thoroughly process emergency medical calls and providing the best public safety services possible. The increase in medical call processing time, since the implementation of EMD, is directly related to the specialized and detailed questions our call takers ask when processing an emergency medical call within the EMD protocols.

In 2024, the agency processed 128,008 medical calls. In 2025, the agency processed 128,112 medical calls. The difference of 104 medical calls is statistically insignificant. It is difficult to predict the number of medical calls the agency will receive in the future, but with the increase in population and the prevalence of mobile cellular communication devices, it is expected to rise slightly.

Workflow calls in queue (calls not immediately answered and temporarily referred to an automated message), opioid calls, domestic violence calls, mental health calls, EMD calls, and many other measurements and metrics are evaluated to understand developing trends and are used to support our partner public safety agencies. We will also use this data as a basis to adjust our operating procedures, if necessary, to improve services for those calling 911 during an emergency.

A priority for 2026 and beyond is our ability to address the challenges of attrition, recruitment, and retention. There is a continuous effort to streamline the hiring process to meet the staffing demands necessary to support the needs of an efficient and effective Public Safety Answering Point (PSAP or call center). We have undertaken a vigorous effort towards recruiting personnel. In addition to placing vacancy announcements on the State's personnel website, advertising in newspapers, publicizing our vacancies on multiple social media platforms, working closely with the State of RI's Division of Equity, Diversity, and Inclusion, we have also begun to attend job fairs at various colleges and universities using some of our dedicated and motivated employees who showcase the benefits and realistic expectations of the profession. This outreach has been met with success, and we will continue these recruitment efforts and educational practices in the future.

In 2025, the agency lost a total of seven telecommunicators and supervisors throughout the course of the year. Two members retired from the agency, four staff members left the agency for other employment opportunities elsewhere, and the one employee left for medical reasons. During this time the agency hired six personnel and successfully retained all of them. The agency currently has six vacancies and hopes to have these positions filled by the spring of 2026.

In 2021, the agency began the deployment of Voice over Internet Protocol (VoIP) to replace legacy copper wire, and analog phones. The technology provides additional caller information, which was not previously available for the E-911 call takers to transfer to local, state, or federal emergency response agencies. This project was completed in the summer of 2023.

In 2024, RI E-911 began to install Internet Protocol (IP) Responder phones in each local, state, or federal public safety agency with whom we partner. These devices replace the outdated analog copper-based phones that have been in use since RI E-911 was created in 1988. These devices improve audio quality and will provide location data and the phone number of the caller directly to the public safety agency to which the call was transferred. The installation of these responder phones was completed in 2025.

All policies, rules, and regulations were updated and distributed to all agency personnel in 2025. This was done to better reflect the improvements to our emergency communications workflow, provide clear direction on technological advancements, and to enhance agency efficiency. The implementation of a Statewide Computer Aided Dispatch (CAD) began in 2025. We continue to be partners in this endeavor, working with numerous public safety dispatch agencies to ensure quality emergency communication services remain at peak levels and are not disrupted or negatively affected.

In 2026, we anticipate acquiring significant advancements in our technological systems which will improve the public safety services we provide to the Rhode Island community. Some of these include an interactive video wall, a new mapping software system, acquiring a product to reduce the number of callbacks that call taking personnel are required to make, and to replace outdated end-of-life radios. We also plan on updating the agency's website to modernize its contents, demonstrate the way we currently operate, and provide better resources and reference materials.

All agency members have attained FEMA certifications in IS100 and IS200. This will permit the agency to become eligible to apply for certain federal grants and develop cooperative partnerships with other public safety agencies and groups. RI E-911 is a member of the National Emergency Number Association (NENA), providing our staff with access to a multitude of training resources supplied by industry experts.

In 2023, we resumed meetings with the 911 Advisory Commission after they were cancelled during the COVID 19 pandemic. Meetings were suspended from 2020 through 2022. The meetings now take place every six months. The Commission members are provided with a myriad of updates related to the delivery of emergency 911 services. Some of the updates include the status of EMD, technological advancements, staffing challenges, recruitment efforts, overall statistical analysis of call volume, and forward-thinking plans for the betterment of the agency.

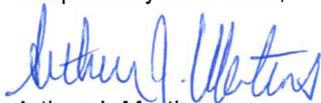
We maintain professional, cooperative, and collaborative relationships with organizations such as the Rhode Island Association of Fire Chiefs, the Rhode Island Police Chiefs Association, the Rhode Island League of Cities and Towns, the Rhode Island Emergency Management Agency, the National Association of State 911 Administrators (NASNA), the National Emergency Number Association (NENA), the Cybersecurity and Infrastructure Security Agency (CISA) along with many other federal, state, local, and private partner public safety agencies, or organizations.

We strive to actively educate and promote the resources that are available to the Rhode Island community during an emergency. We routinely provide presentations to a variety of groups of what they can expect when calling 911. These groups include medical professionals, students, citizen police academy participants, military groups, public safety agencies, and many others. We also provide tours of the call center to those interested in learning about the work that our call takers do, as well as showing them the technology we employ when assisting callers.

We are proud of the services we provide to the public, and we continually strive to offer the most current technological advancements presently available. We want to be known as more than just a number to call (911) in the event of an emergency. We want to be an educational resource for the community and our public safety agency partners concerning the various services we provide, including the opportunities that can be developed through shared informational resources, improved technical solutions, data mining, innovative predicative analytics, and emerging technological advances.

RI E-911 wants to thank the citizens and visitors of the State of Rhode Island for your confidence in our staff. The men and women of RI E-911 work tirelessly to assist you regardless of the time of day and in all weather conditions to provide aid and guidance when an emergency occurs. They will answer your emergency calls with professionalism, and provide you with the most efficient help, service, support, guidance, and assistance available.

Respectfully submitted,



Arthur J. Martins  
RI E-911 Director

## GOVERNANCE AND OVERSIGHT

In 2008, the Rhode Island General Assembly passed Article 9 of House Bill 7390 to reorganize many functions of state government. The major focus of this reorganization was to bring several law enforcement and criminal justice agencies previously under the Department of Administration under one organizational structure. This re-structuring created the Department of Public Safety.

The goal of the consolidation of these agencies was to ensure the furnishing of competent professional services; enable the most efficient and effective use of the state's public safety resources; allow for the merging of communications, training, and operating procedures of these agencies; and to protect the lives and promote the safety of the citizens of the State of Rhode Island.

The legislation named the Superintendent of the Rhode Island State Police as the Director of the Department of Public Safety. Accordingly, all these agencies report to the Director of Public Safety. The Director of Public Safety is appointed by, reports directly to, and serves at the pleasure of the Governor.

A Statutory Advisory Commission was created and acts in an advisory capacity to the Director of E-911. Its composition and function are described in Section 39-21-4 of the General Laws of the State of Rhode Island:

- **39-21-4 Advisory Commission.** – (a) There shall be an E 9-1-1 Uniform Emergency Telephone System Advisory Commission consisting of fourteen (14) members to be appointed in the following manner: five (5) of the members shall be: the Director of the Department of Health or his or her designee, the Fire Marshal or his or her designee, the Colonel of the Rhode Island State Police or his or her designee, the State Telecommunications Director or his or her designee, and the Administrator of the Division of Public Utilities and Carriers or his or her designee; three (3) members shall be appointed by the Speaker of the House: one of whom shall be a member of the House of Representatives, and one of whom shall be a representative of the Police Chiefs' Association, and one of whom shall be a representative of the telecommunication services provider that is the primary provider to the E 9-1-1 PSAP; three (3) members shall be appointed by the President of the Senate; one of whom shall be a member of the Senate, one of whom shall be a representative of the Fire Chiefs' Association, one of whom shall be a representative of the wireless telecommunication industry; and three (3) members shall be appointed by the governor: two (2) of whom shall be representatives of the public, one of whom shall be representative of the Rhode Island League of Cities and Towns.
- (b) Members of the Commission shall serve five (5) year terms, except for ex officio members.
- (c) The Advisory Commission may make such recommendations and give such advice to the Director of the division as it deems appropriate.

Advisory Commission Meetings were suspended due to the COVID-19 pandemic in 2021 and 2022. Meetings resumed in 2023 and are now held twice per year. The following topics are generally discussed during the meetings:

- The progress of EMD
- Technological Updates
  - Internal and External Communications Improvements
  - Data Sharing
- Staffing Issues/Hiring/Retention
- Statistical Analysis
- Plans, Tactics, Strategies, or Methods to Improve Service

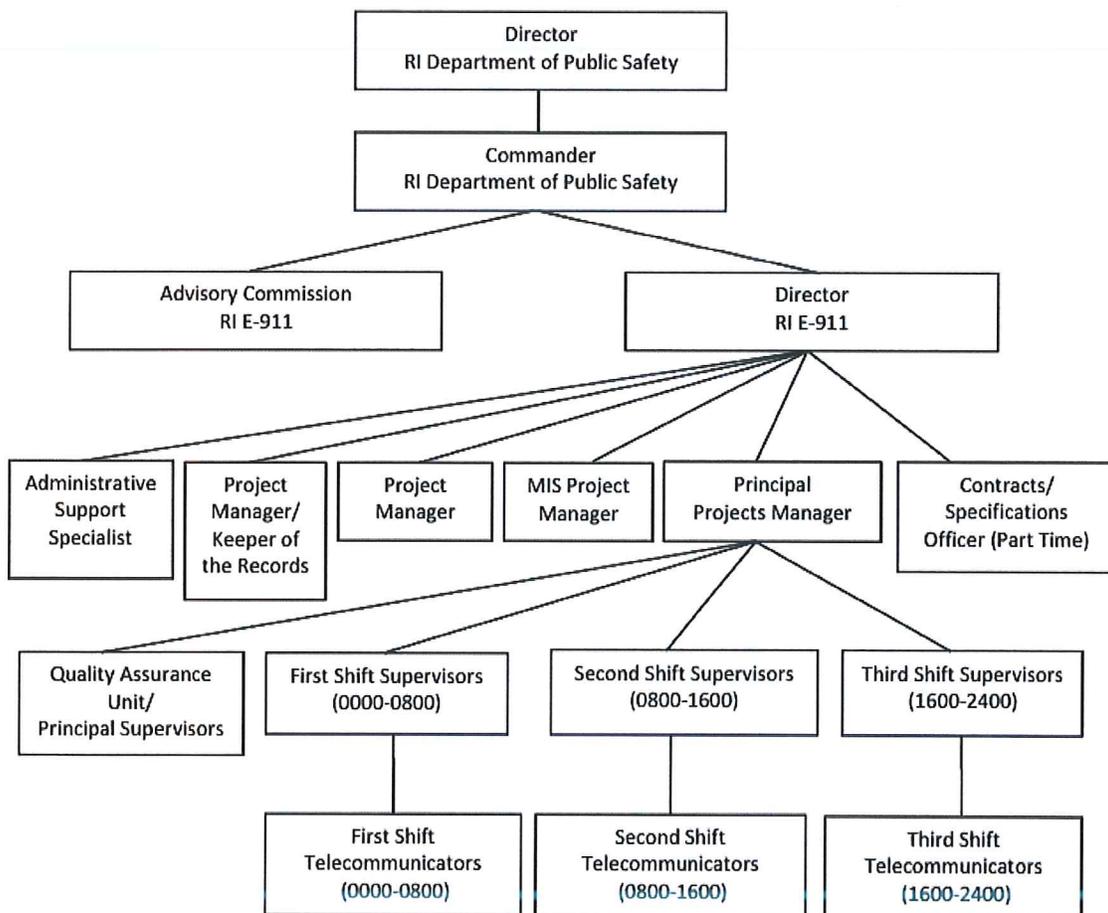
Commission Members are committed to the advancement of Rhode Island's Emergency 911 System. The members are steadfast in their support of our operations. They are willing to provide their expertise, assistance, guidance, support and direction in achieving our goals and objectives, as well as fulfilling E-911's public safety mission and responsibilities.

# ORGANIZATIONAL CHART

The RI E-911 Uniform Emergency Telephone Agency, like many organizations, is comprised of an Administrative and Operational staff.

The Administrative staff consists of the Director, Principal Projects Manager, Contracts and Specifications Officer, three (3) Project Managers, and an Administrative Support Specialist. The Administrative staff leads and supports the agency's operational personnel. The administrative staff performs all the executive functions necessary for the agency to succeed.

The Operational staff consists of the Quality Assurance Team (QA-T), Shift Supervisors and Telecommunicators whose primary objective is to provide an efficient and effective method for Rhode Island residents and visitors to request emergency assistance and guidance by dialing "9-1-1" on traditional landline telephones and wireless cellular telephones (by voice or text). Emergency calls are received in a central statewide communications center and are transferred to the appropriate Federal, State, or local public safety emergency response agencies for notification and rapid response.



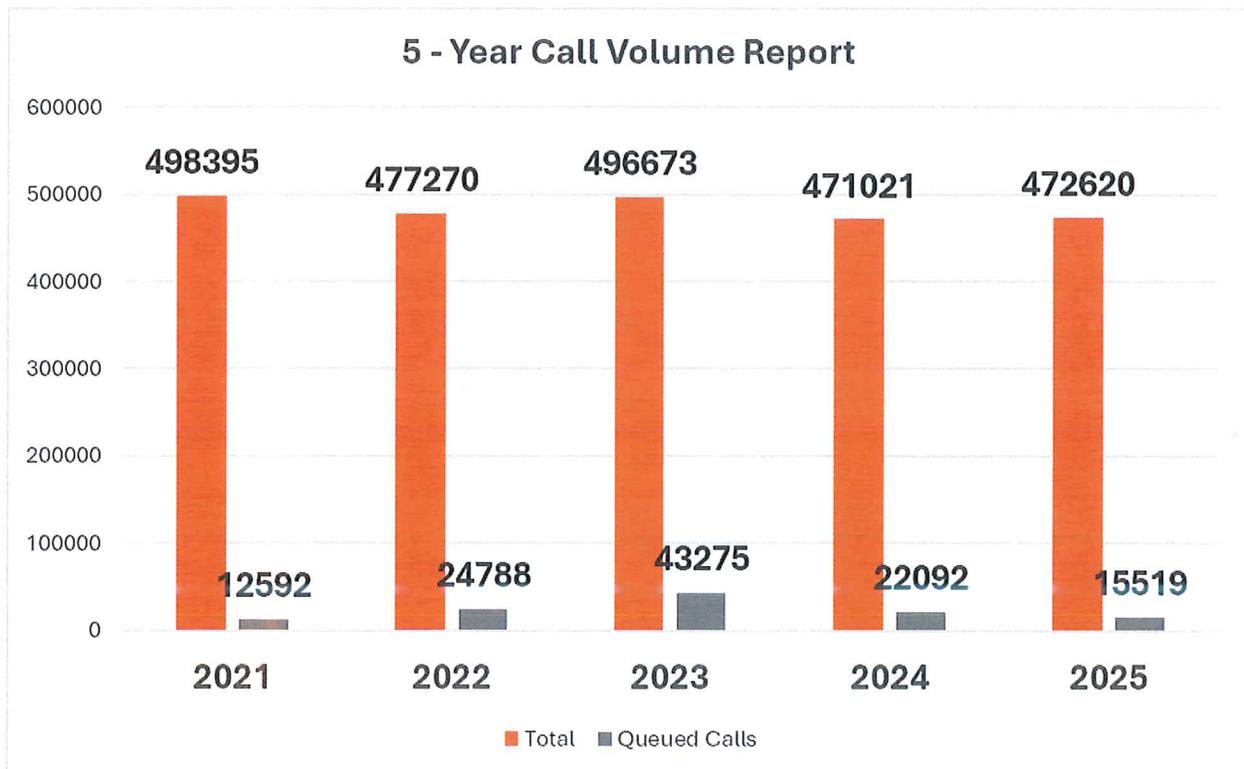
## 2025 OPERATIONAL STATISTICS

Call volume reports are generated weekly, monthly, quarterly, semi-annually, and annually through the combined efforts and data processing skills of our E-911 Administrative Staff, Principal Supervisors, Shift Supervisors, and technology vendors.

In 2025, RI E-911 received a total of 472,620 incoming emergency calls. Of these calls, 339,237 of them were transferred to a local, state, or federal public safety agency for an immediate emergency response. The difference in total incoming calls and total transferred calls is because certain incidents, such as fires and motor vehicle collisions, will generate multiple duplicate calls. E-911 also receives dropped or hang up calls, calls of a non-emergency nature, as well as routine test calls which are used to verify and authenticate that the technology is working as intended. These calls contribute to the total number of calls received but do not result in a transferred call.

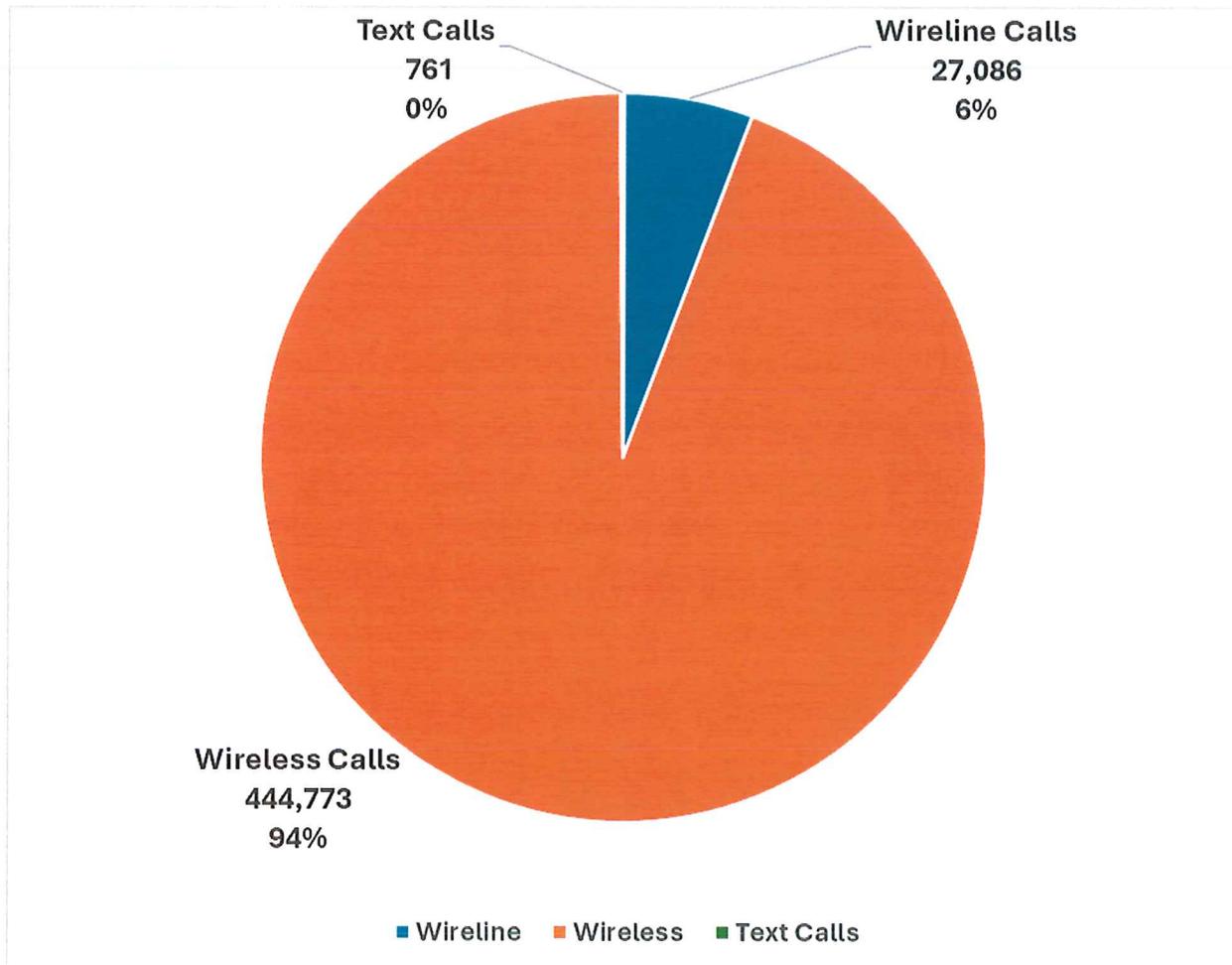
Calls in queue (calls not immediately answered and temporarily referred to an automated message) have varied over the past five years. In 2021 the number of calls in queue and the corresponding percentage was 12,592 calls (2.52%); in 2022 it was 24,788 calls (5.19%); in 2023 it was 43,275 calls (8.71%); in 2024 it was 22,092 (4.7%), and in 2025 it was 15,519 calls (3.3%). The increase in queued calls observed in 2022, 2023, 2024, and 2025 is related to the implementation of EMD as well as the staffing shortages experienced by the agency in 2022 and 2023. Improving EMD proficiency and hiring additional staff to reach full complement levels will have a positive impact on this measurement data, which can be seen below, with the data shown for 2024 and 2025.

Wireless calls accounted for 94% of the total call volume. This information along with transferred call data and call back data can be found on the bottom of this page and the next three pages of this document.



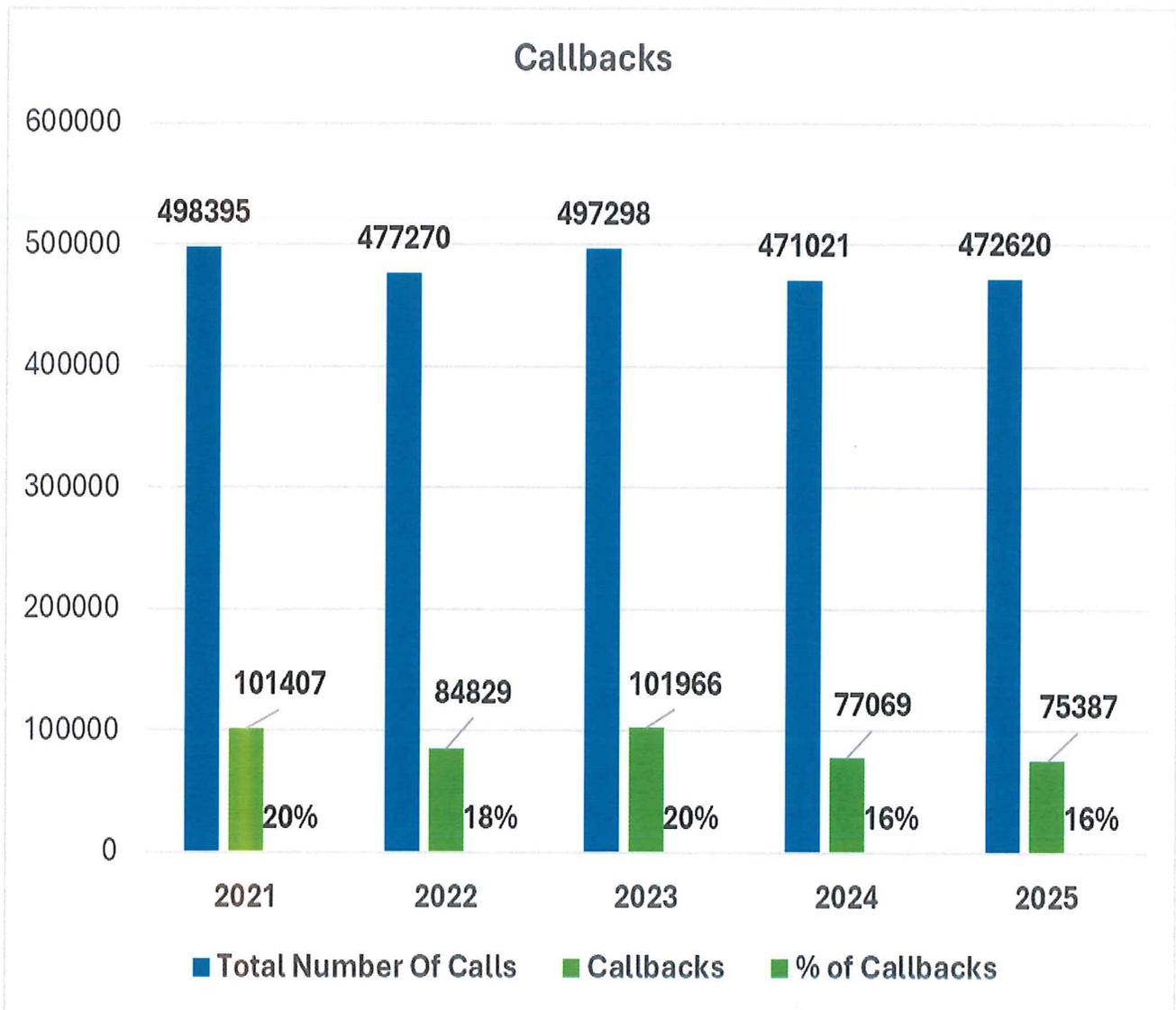
# Incoming 911 Calls for 2025

<u>Description</u>	<u>Total Calls</u>	<u>Percentage of Calls</u>
Wireline	27,086	6%
Wireless	444,773	94%
Text Calls	761	0.1%
<b>Total Incoming Calls</b>	<b>472,620</b>	<b>100%</b>



# Callbacks

In 2025, agency personnel completed 75,387 callbacks due to dropped calls, disconnected calls, abandoned calls, or hang up calls. These calls are treated as emergencies. 911 call takers will return the call, leave a message, and send emergency responders to conduct a well-being check of the premises if the return call is not immediately answered. This activity is necessary to direct emergency responders to potential emergencies in the event the person in need is incapacitated or unable to speak due to the nature of the emergency. Over the past four years, callbacks have consistently accounted for approximately 20% of the workload for 911 call takers. The data for 2024 and 2025 show a moderate decrease to approximately 16%.



# Call Answering Times

The National Emergency Number Association (NENA) has established guidelines on the amount of time an emergency 911 call should be answered once dialed. According to the standards 90% of all 911 calls should be answered within 15 seconds; and 95% of all 911 calls should be answered within 20 seconds. This standard was adopted in 2020.

Prior to 2020, the NENA standard recommended that 90% of emergency 911 calls should be answered in less than 10 seconds, and 95% of 911 calls should be answered in less than 20 seconds.

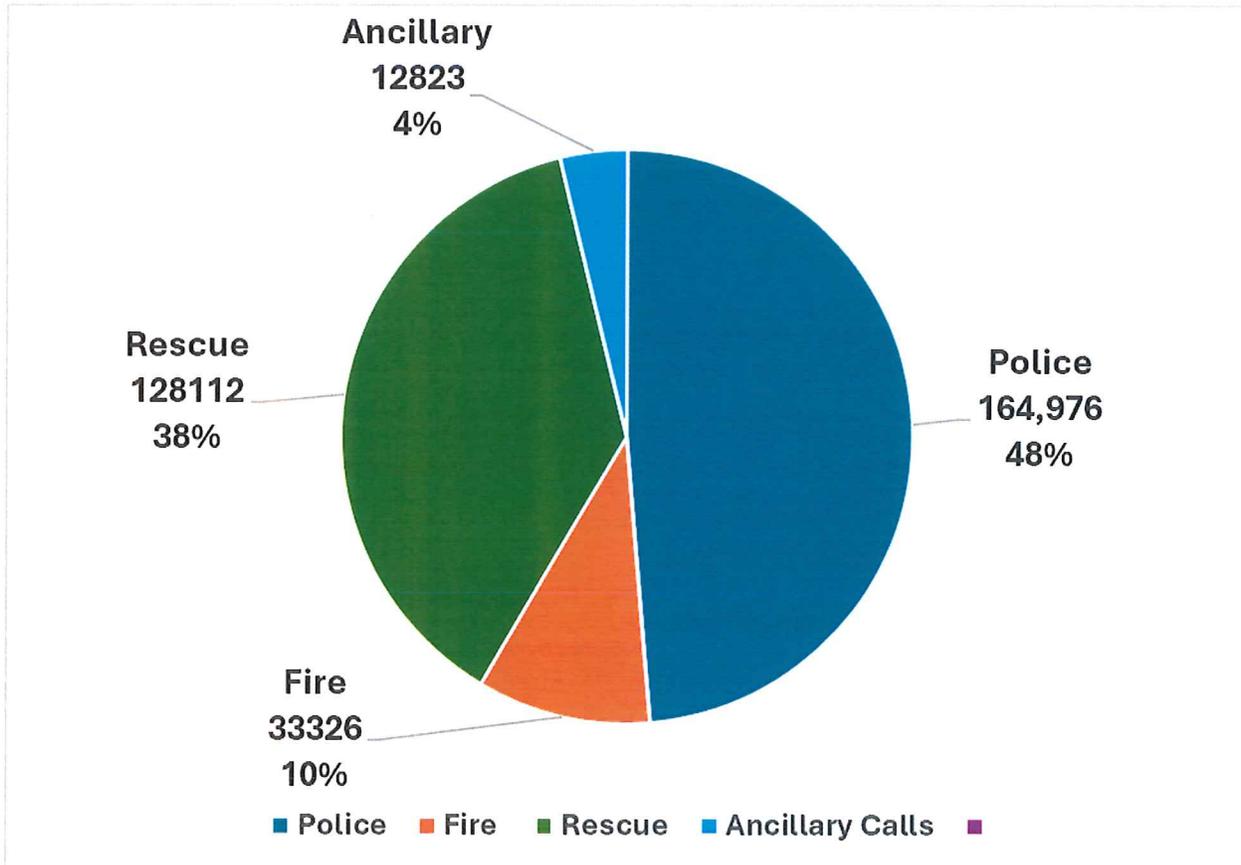
The chart below represents the percentage of 911 calls placed to RI E-911 which were answered in less than 10 seconds, less than 15 seconds, and less than 20 seconds since 2019.

RI E-911 has met the revised 2020 NENA standard for answering emergency 911 calls since its adoption. We are confident that we will continue to meet this standard in the future.

Year	10 Seconds or less	15 Seconds or less	20 Seconds or less
2019	98%	99%	99%
2020	97%	99%	99%
2021	96%	98%	99%
2022	92%	95%	96%
2023	86%	91%	92%
2024	90%	95%	96%
2025	89%	96%	97%

# Transferred 911 Calls for 2025

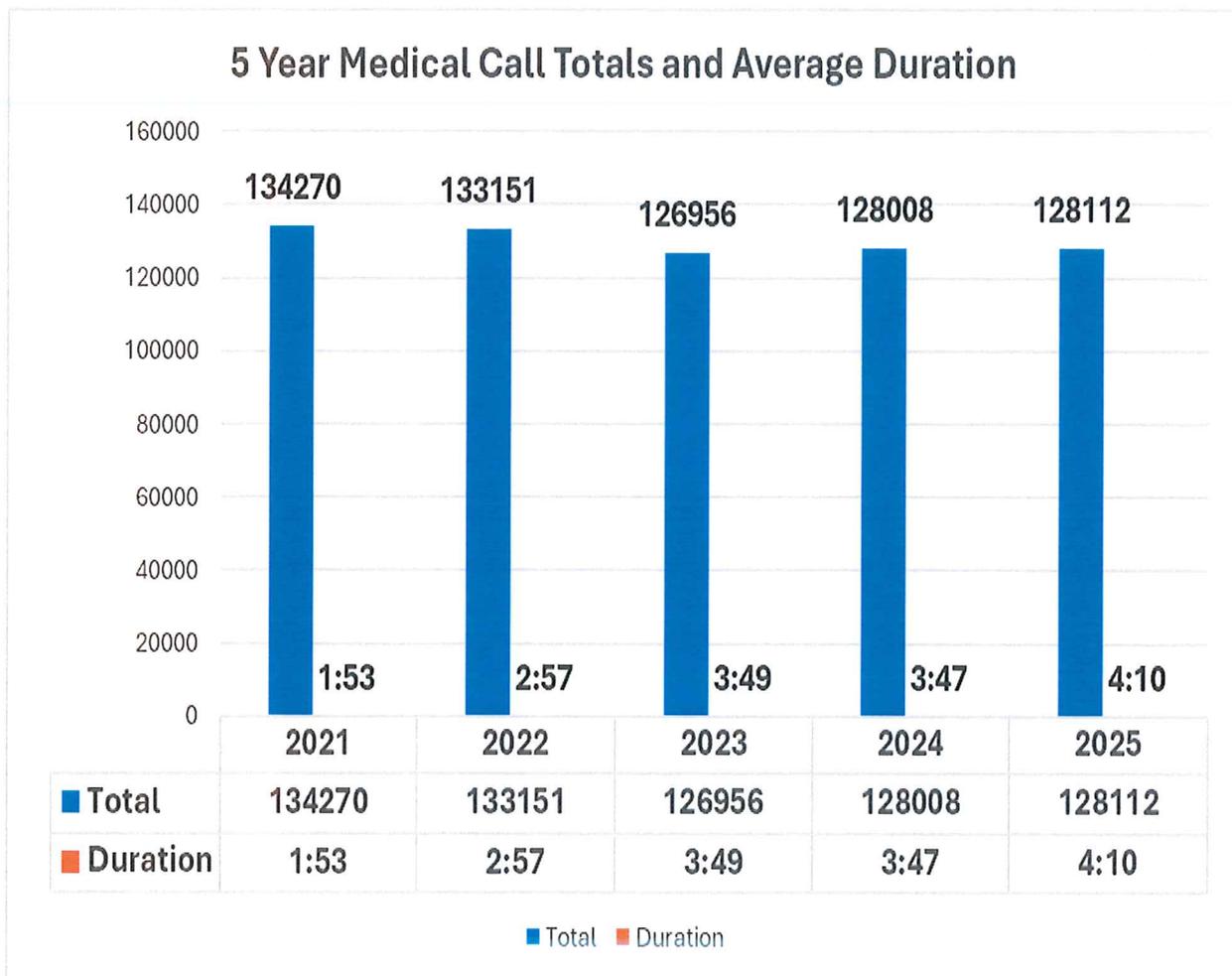
<u>Description</u>	<u>Total Calls</u>
Police	48%
Fire	10%
Rescue	38%
Ancillary Calls	4%
<b>Total Transfers</b>	<b>339,237</b>
<b>Total</b>	<b>100%</b>



# Emergency Medical Dispatch (EMD) Calls

Emergency Medical Dispatch (EMD) was implemented in July of 2022 and is a highly structured system that enhances medical services and pre-arrival instructions provided by our call takers to those calling 911 during a medical emergency. The amount of time needed to process an emergency medical call has increased because of the implementation. Prior to EMD, an emergency medical call averaged just under two minutes. The time required to accurately process an EMD call has increased to slightly more than four minutes in 2025. We will continually monitor this data to determine if any modifications to the agency's rules, regulations, or policies are required. We will also be closely analyzing this data to determine if any adjustments to our staffing levels are necessary.

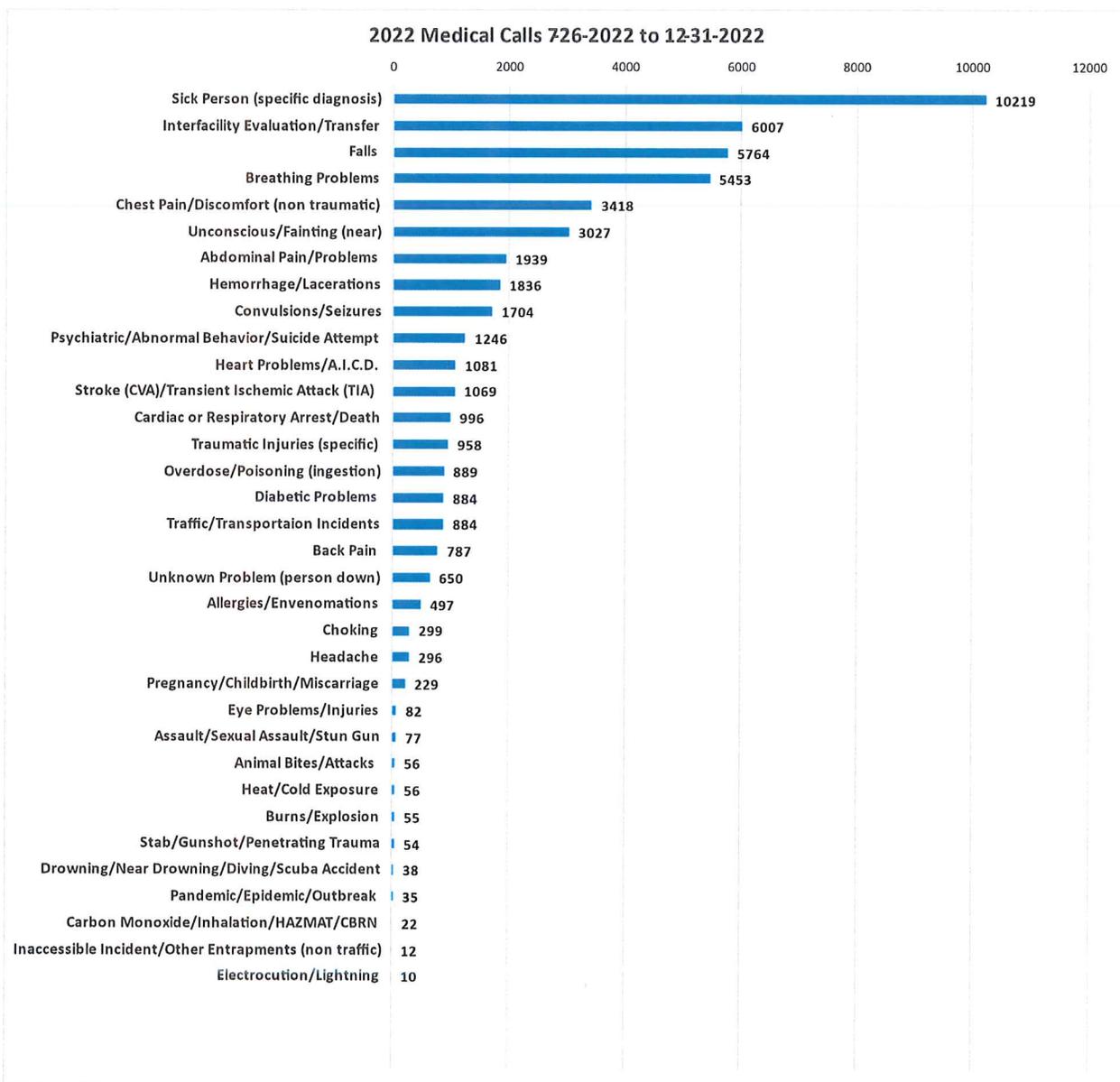
The number of medical calls has varied over the past five years, but the average has been nearly 128,000 medical calls per year since 2021. It is difficult to predict the number of medical calls the agency will receive in the future, but with the increase in population and the prevalence of mobile cellular communication devices, it is expected to rise.



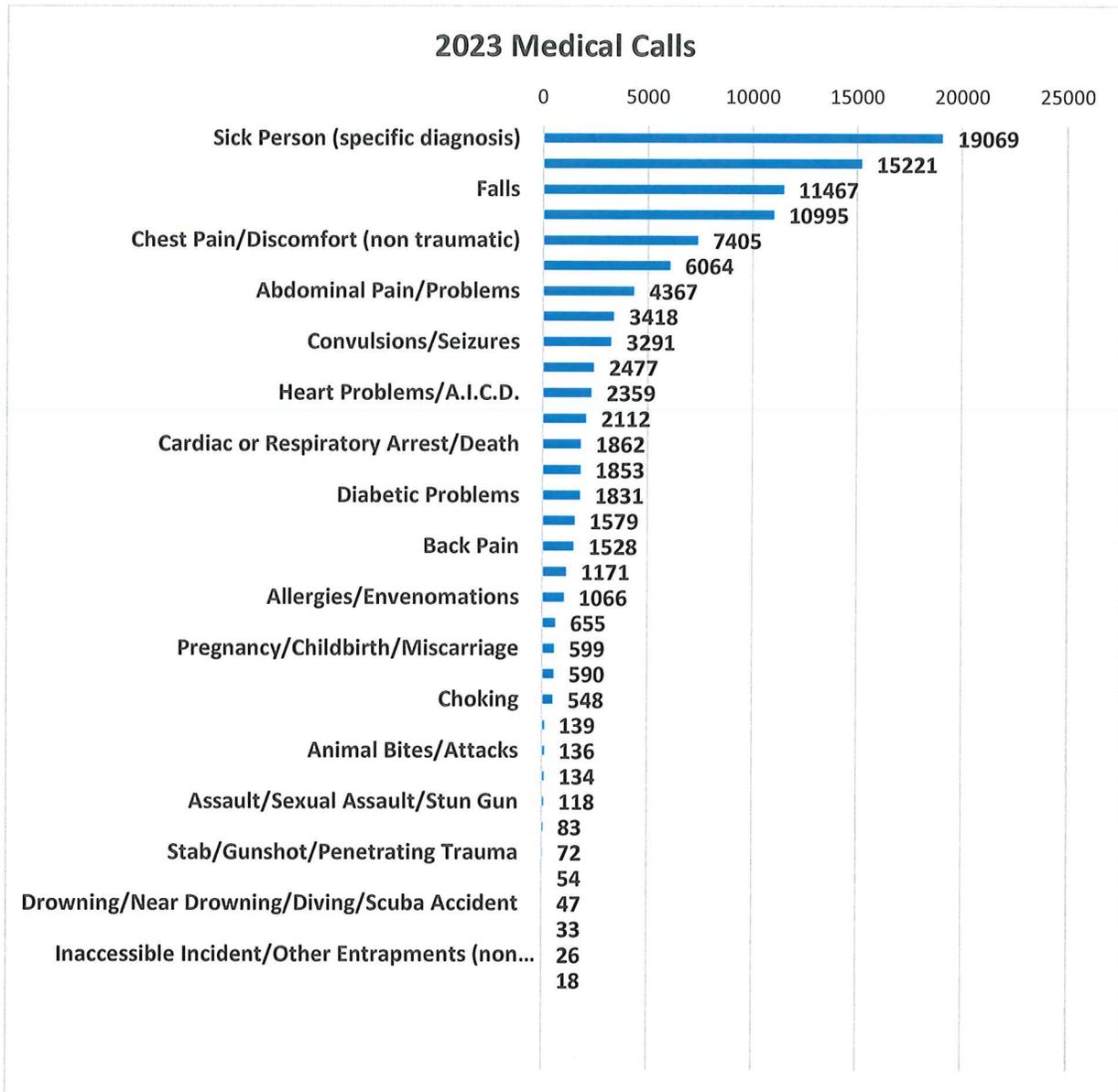
# Types of EMD Calls

The four following charts show the most frequent types of EMD (Emergency Medical Dispatch) calls the agency has received annually since the implementation of EMD on July 26, 2022. Sick Person (10,219 calls; 18.1%), Interfacility Evaluation/Transfer (6,007 calls; 10.6%), Falls (5,764 calls; 10.2%), and Breathing Problems (5,453 calls; 9.6%) accounted for the highest number of EMD calls from July 26, 2022, through December 31, 2022. These four types of medical calls accounted for 48.5% of all medical calls during this time.

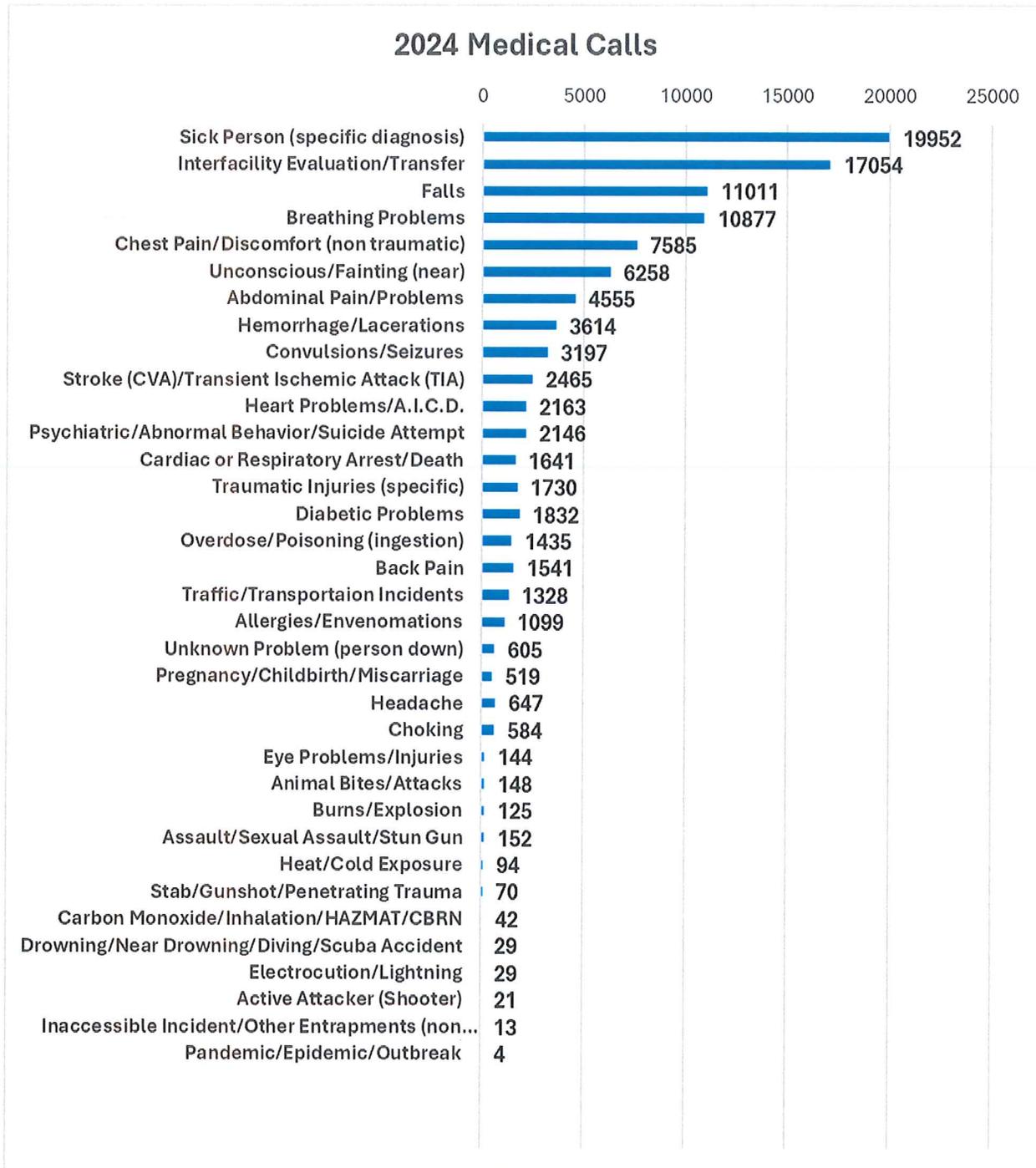
Interfacility Evaluation/Transfer type medical calls are requests from nursing homes, assisted living facilities, and other skilled health care facilities that request emergency medical aid for patients or residents of these locations.



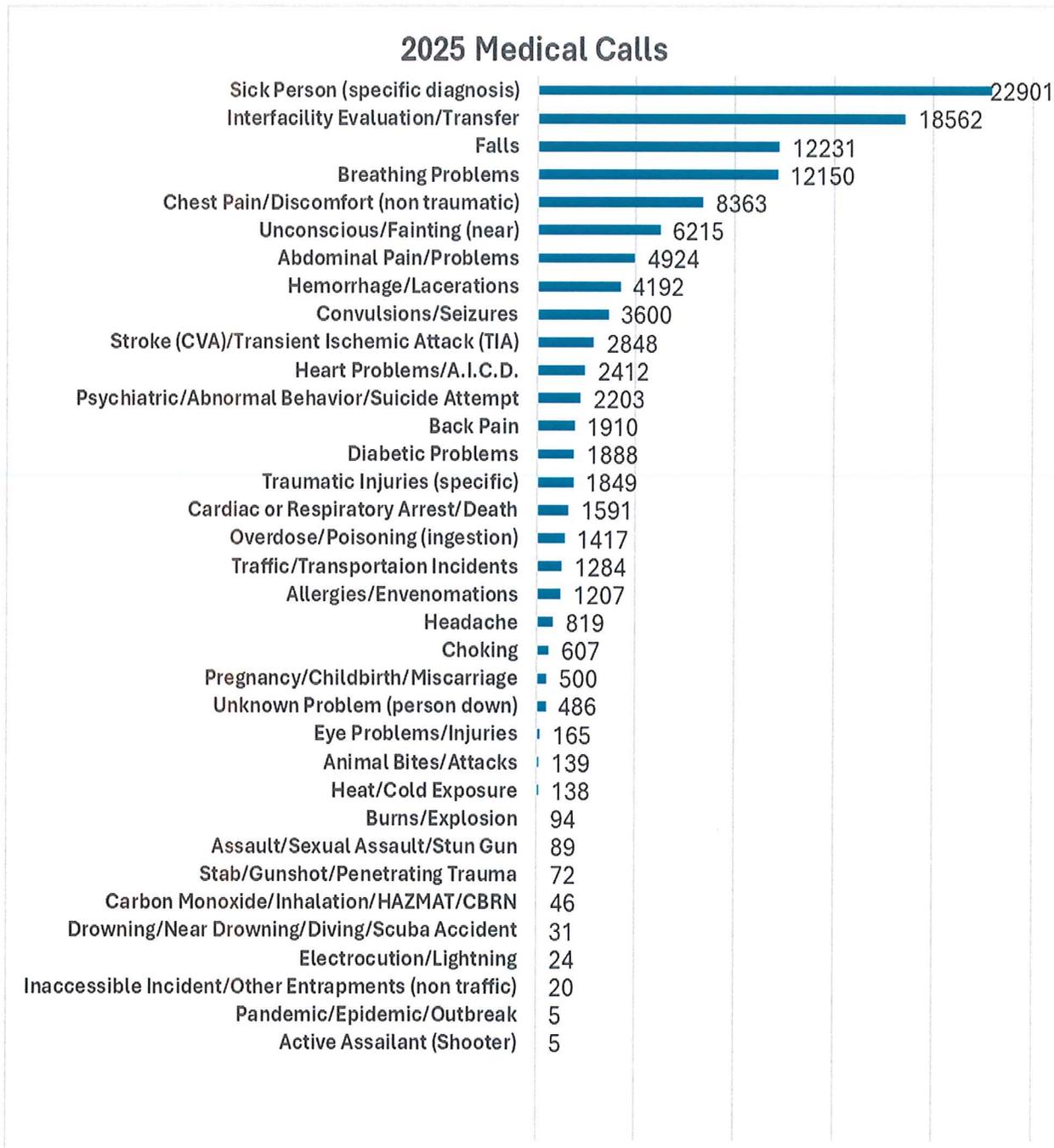
During calendar year 2023, Sick Person (19,069 calls; 15%), Interfacility Evaluation/Transfer (15,221 calls; 11.9%), Falls (11,467 calls; 9%), and Breathing Problems (10,995 calls; 8.6%) accounted for the highest number of EMD calls. These four types of medical calls accounted for 44.5% of all medical calls in 2023.



During calendar year 2024, Sick Person (19,952 calls; 15.5%), Interfacility Evaluation/Transfer (17,054 calls; 13.3%), Falls (11,011 calls; 8.6%), and Breathing Problems (10,877 calls; 8.5%) accounted for the highest number of EMD calls. These four types of medical calls accounted for 45.9% of all medical calls in 2024.



During calendar year 2025, Sick Person (22,901 calls; 17.9%), Interfacility Evaluation/Transfer (18,562 calls; 14.5%), Falls (12,231 calls; 9.5%), and Breathing Problems (12,150 calls; 9.5%) accounted for the highest number of EMD calls. These four types of medical calls accounted for 51.3% of all medical calls in 2025.



# EMD Compliance

Principal Supervisors from the Quality Assurance Team (QA-T) continually monitor, evaluate, and assess the agency's level of compliance with EMD protocols and provide frequent feedback and communication to all shift supervisors and telecommunicators on their level of compliance and proficiency. QA-T members also provide periodic training sessions to assist shift supervisors and telecommunicators with their confidence and competence levels. This intense concentration of supervision, management and instruction has a positive influence on performance improvement and overall job satisfaction, which directly contributes to enhanced public safety services.

## Training

RI E-911 conducts an extremely comprehensive and demanding training program for new personnel. After the interview process, successful candidates are invited to a formal orientation. During the orientation, candidates are made aware of the specific job requirements and expectations, especially what is required of them as an "essential public safety employee" for the State of Rhode Island Department of Public Safety. During orientation the candidates are given basic information on what the job duties include, what they can expect from working in an E-911 environment, the training process, development and performance expectations, the reality concerning the nature of emergency calls normally received, and other vital information related to employment as an E-911 call taker.

Successful candidates are required to undergo and pass the following job prerequisites before beginning the training process to become an E-911 call taker.

- (a) a criminal background check,
- (b) a physical examination,
- (c) a psychological evaluation,

New employees are required to participate in a training program which will last approximately three to four months and includes, but is not limited to the following topics:

- a) reviewing rules, regulations, protocols, policies, and procedures,
- b) monitoring 911 calls for review, feedback, and commentary,
- c) familiarizing themselves with the agency's software and hardware programs,
- d) learning the agency's workflow and nomenclature
- e) processing live 911 calls in a controlled and supervised environment,
- f) CPR certifications
- g) Emergency Medical Dispatch (EMD) certification
- h) Incident Command Training
- i) listening to guest speakers from various state or private agencies as well as representatives from certain specialties whose clients call 911 for help or assistance.

RI E-911 plans to offer ongoing learning opportunities, such as stress management, autism awareness, HAM radio operator, management for supervisors, armed assailant/active shooter, EMD continuing education credits, and a myriad of other public safety topics and areas of concentration. We are also exploring the necessary steps to become an accredited agency at some time in the future.

## PANDEMIC RESPONSE

RI E-911 had the responsibility of operating a critical 24x7x365 emergency call center operation during the COVID-19 Coronavirus Pandemic. RI E-911 noticed a correlation between the announcement of shelter-in-place orders and a reported temporary spike in call volume relative to callers afflicted with symptoms of COVID-19, opioid-related calls for service, and domestic violence-related calls. These call categories were tracked and forwarded to the RI Department of Health and the RI Department of Public Safety for additional analysis and assessment.

COVID-19 affected the anxiety and stress levels of the entire staff, and the agency was proactive by offering various support services that promoted staff wellness during the height of the pandemic.

RI E-911 took specific wellness measures including but not limited to some of the following:

- Promoting Employee Assistance Programs (EAPs)
- Arranging stress management presentations.
- Timely and consistent updates from the RI Department of Health
- Dissemination of wellness webinars, articles, and related resources
- Arranging for visits from service animals

RI E-911 had to implement measures to ensure the cleanliness of the call center as well as maintaining the health of the staff. The measures were taken to avoid negatively affecting the operational effectiveness due to a widespread infection transmission and/or quarantining protocol. The following measures were implemented:

- Activation of the Alternate Call Center
- Health screenings
- Changes to minimum staffing requirements
- Ample supplies of PPE
- New policies/procedures related to call center cleanliness and social distancing measures
- An option for technical and administrative staff to work remotely.
- Taking employees temperatures at the start of shifts
- Installing UV disinfectant lights inside HVAC systems
- Prohibiting non-call center personnel from the premises during potential high virus transmission periods

The pandemic was unexpected and caused all of us to alter our normal way of living and working. The sudden adjustments that were necessary have prepared the agency to be able to deal with similar situations in the future.